

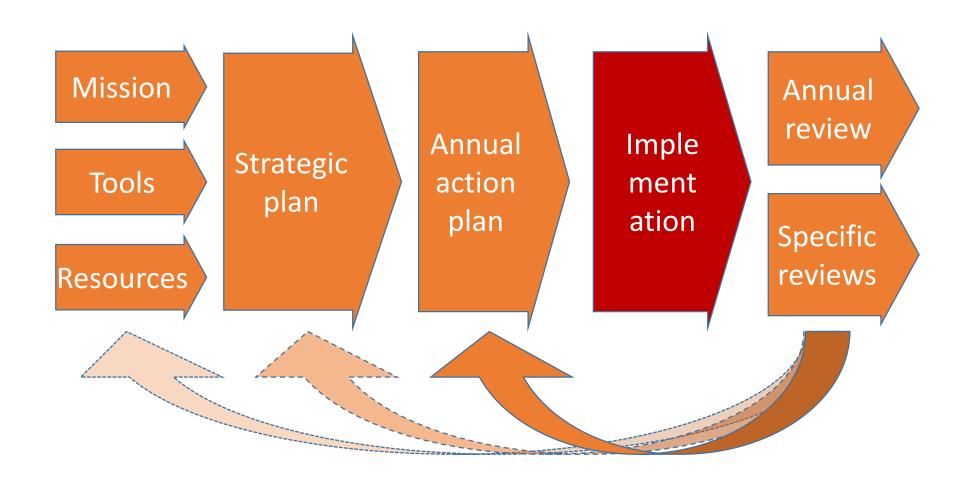
The CNMC Advocacy Strategy

2019 ICN Advocacy Workshop
Plenary I: The Life Cycle of Competition Advocacy: Design, Monitor and
Evaluate

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Our Advocacy Strategy in 5 steps





Our Mission

To preserve and promote competition in all sectors, to the benefit of consumers

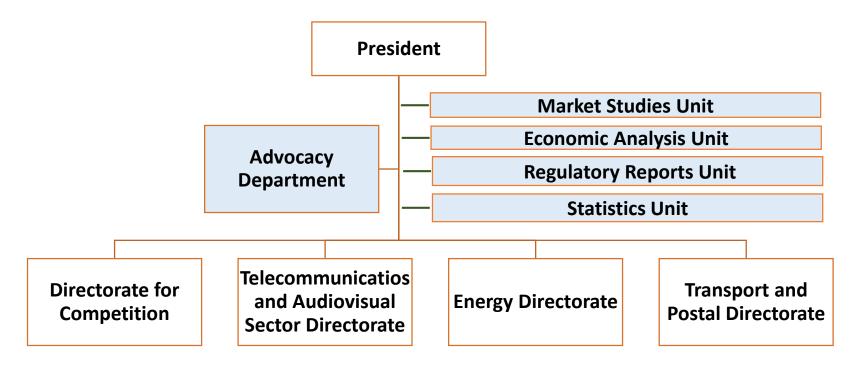


Our Advocacy Tools

| Actions | Initiation | Investigatory tools | Outcome | Addressees | Publicity |
|---|--------------------------------------|---|-------------------------------|--|-----------|
| Market study Regulatory report Public action report | Following a request Ex officio | Meetings with stakeholders Mandatory RFIs | Policy recommenda tions | Government & public entities (central, regional, local) | Yes |
| Guide | Ex officio | Public consultation | Orientation | + Market operators Consumers | |
| Court challenge | | | Court ruling | Government & public entities | |



Our Advocacy Resources



- ✓ The Advocacy Department is independent from the enforcement directorate and reports directly to the President
- ✓ The department has a multidisplinary team of circa 40 employees (50% economists, 20% lawyers, 15% engineers, 15% administrative staff), and is structured in 4 units.



Strategic Plan

- ✓ Approved in 2014, following a public consultation, presented to the Spanish Parliament
- ✓ Strategic objectives (general guiding principles) e.g. scientific rigour, transparency, predictability, independence
- ✓ Strategic priorities (more focused guiding principles)
 e.g. publication of a studies work plan, promotion of efficient
 economic regulation, interaction with public sector and
 stakeholders



Annual Action Plan

- ✓ Specific actions to attain the strategic objectives and priorities
- ✓ Activity actions
 e.g. to conduct a market study on ports, to review the guide on public procurement
- ✓ Process actions

 e.g. to improve detection of local regulatory restrictions, to improve economic analysis



Our Advocacy Activity in 2018

Efficient economic regulation

- √ 3 market studies (short-term housing rentals, air-traffic control, fintech)
- ✓ 25 regulatory reports
- √ 6 court challenges

Public procurement

- ✓ 14 reports on public tenders
- ✓ 21 trainings with public officials

Public aid

- ✓ Annual report on public aid
- ✓ 2 reports on public concessions

Explaining the benefits of competition

- ✓ 2 appearances of the CNMC President before the Parliament
- √ +70 public interventions
- √ +100 replies to consultations



Annual Review

- ✓ Focus on compliance with the Annual Plan
- ✓ Review of all planned actions. If not 100% compliance: explanation + correction measures
- ✓ Publicity of the results of the evaluation



Specific Reviews

- ✓ Focus on efficacy of the action
- ✓ Qualitative indicators:
 - Impact on media, social networks, academia
 - Enhanced understanding of competition issues
 - Recommendations and/or proposed outputs taken into consideration,
 i.e. modified regulations
- ✓ Quantitative indicators:
 - Focus on competition outcomes (price, quality)
 - Time- and resource-consuming





Case study: road fuel saga

- ✓ Road fuels a sector of special interest: high concentration, high barriers to entry (long-term contracts, land planning restrictions)
- ✓ 6 market studies between 2008 and 2016 (+ ongoing work)
- ✓ Regulatory achievements:

2009: reduction of planning restrictions in commercial land

<u>2012</u>: amendment of the hydrocarbons law to introduce stricter rules on the monopolist of oil pipelines and storage facilities (CLH) and limit duration of exclusive supply contracts

2015: main operators sell stakes at CLH

<u>2016</u>: central government and 4 regions amend regulation to ease installation of unmanned petrol stations



Some lessons learned

- ✓ Standardizing process for advocacy actions enhances efficiency, transparency, reputation and credibility
 - CNMC's methodology for market studies (2016)
- ✓ The value of advocacy planning
 - ➤ A combination of advocacy instruments is usually better to tackle competition concerns
- ✓ The value of reviewing advocacy
 - High advocacy efficacy of review tools (e.g. monitoring reports, scoreboards, quantification of welfare gains)

